

Message Text

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TO AMEMBASSY BUCHAREST

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E.O. 11652: GDS

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SUBJECT: US GOALS AND OBJECTIVES IN ROMANIA

REFS: 77 STATE 295593, BUCHAREST 0876

1. FOLLOWING INTERAGENCY REVIEW, AND THE CREATION OF THE
INTERNATIONAL COMMUNICATION AGENCY, THE FOLLOWING IMPLEMEN-
TATION STATEMENT, AND GOALS AND OBJECTIVES STATEMENT FOR
ROMANIA, ARE APPROVED.

2. GOALS IMPLEMENTATION - ROMANIA

IN IMPLEMENTING ESTABLISHED GOALS, THE AMBASSADOR AND THE
COUNTRY TEAM WILL:

-- ENSURE THAT THE FOLLOW-UP TO PRESIDENT CEAUSESCU'S VISIT
TO THE US ADVANCES US INTERESTS AND CONVEYS US SUPPORT FOR
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ROMANIA'S ECONOMIC AND POLITICAL INDEPENDENCE FROM THE USSR;

-- CONTINUE TO MONITOR INTERNAL DEVELOPMENTS -- POLITICAL,
ECONOMIC, AND SOCIAL -- THAT CHALLENGE CEAUSESCU'S POLICY
OF TIGHT, CENTRALIZED CONTROL;

-- PROMOTE INCREASED TWO-WAY TRADE AND ECONOMIC EXCHANGES

BY SUCH MEANS AS UTILIZATION OF THE JOINT COUNCIL AND JOINT COMMISSION MECHANISMS TO WIDEN COOPERATION, RESOLVE EXISTING ECONOMIC AND COMMERCIAL PROBLEMS, AND FACILITATE ACCESS TO ROMANIAN END-USERS;

-- SEEK TO ADVANCE OUR HIGH INTEREST IN MAINTAINING AT A SATISFACTORY LEVEL OUR PROGRAM OF EDUCATIONAL, CULTURAL AND SCIENTIFIC EXCHANGES;

-- MAKE CLEAR TO ROMANIAN OFFICIALS THAT THE UNITED STATES ATTACHES GREAT IMPORTANCE NOT ONLY TO FREEDOM OF EMIGRATION BUT ALSO TO THE RIGHT TO A BETTER LIFE, WITH INCREASED RESPECT FOR CIVIL AND POLITICAL LIBERTIES, FOR ALL CITIZENS OF ROMANIA.

-- SEEK INCREASED OPPORTUNITIES TO CONSULT WITH ROMANIAN OFFICIALS AND TO ENCOURAGE ROMANIAN COOPERATION ON MULTILATERAL ISSUES, INCLUDING IMPLEMENTATION OF THE HELSINKI FINAL ACT;

-- MAKE KNOWN OUR VIEW OF THE ADVANTAGES OF A MORE OPEN AND MORE FLEXIBLE SYSTEM OF ECONOMIC MANAGEMENT;

-- PURSUE IMPROVED ACCESS TO THE ROMANIAN MILITARY LEADERSHIP.

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3. AMBASSADOR'S GOALS AND OBJECTIVES - ROMANIA

A. SUPPORT FOR ROMANIAN INDEPENDENCE

-- CONTINUE TO DEVELOP ACTIVE CONTACTS WITH A WIDE RANGE OF COMMUNIST PARTY AND GOVERNMENT OFFICIALS; CONVEY US SUPPORT FOR ROMANIA'S POLITICAL AND ECONOMIC INDEPENDENCE.

-- ENCOURAGE AND SUPPORT COMMERCIAL ARRANGEMENTS, SUCH AS ISLAND CREEK COAL CONTRACT, LESSENING ROMANIA'S DEPENDENCE ON USSR FOR STRATEGIC RAW MATERIALS.

-- ENCOURAGE CONTINUED ROMANIAN PARTICIPATION IN INTERNATIONAL FINANCIAL INSTITUTIONS, INCLUDING WORLD BANK AND IMF, IN CONTACTS WITH ROMANIAN AND INTERNATIONAL FINANCIAL OFFICIALS.

-- ENCOURAGE CONTINUATION OF US NAVY SHIP VISITS.

-- EXPLORE ROMANIAN WILLINGNESS TO EXPAND MILITARY CONTACTS, FOR EXAMPLE, BY EXCHANGES OF MILITARY ORIENTATION

VISITS.

-- MONITOR SOVIET ATTEMPTS TO PRESSURE ROMANIA.

-- MONITOR ROMANIAN ACTIVITIES TO COUNTER AND REDUCE SOVIET PRESSURE OVER THE LONG TERM BY MULTIPLYING ROMANIA'S INTERNATIONAL POLITICAL AND ECONOMIC TIES; E.G., THROUGH CSCE, WITH "INDEPENDENT" COMMUNIST PARTIES, AND WITH THE THIRD WORLD.

-- ANALYZE ROMANIAN EFFORTS TO PROMOTE INCREASED REGIONAL (E.G., BALKAN) COOPERATION, AND ASSESS IMPLICATIONS FOR US INTERESTS.

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B. INCREASED INTERNAL LIBERALIZATION

-- CONVEY AT HIGH LEVELS THIS ADMINISTRATION'S STRONG AND LASTING SUPPORT FOR BASIC HUMAN RIGHTS.

-- CONSULT REGULARLY WITH ROMANIAN OFFICIALS ON CSCE ISSUES.

-- SEEK BETTER ROMANIAN IMPLEMENTATION OF THE FOUR SPECIFIC BASKET III PROVISIONS PROMOTING HUMAN CONTACTS.

-- RECOMMEND POSITIVE INCENTIVES PROMOTING INCREASED LIBERALIZATION, BOTH IN THE BILATERAL CONTEXT AND IN MULTI-LATERAL SUCH AS CSCE.

-- ENCOURAGE ROMANIA'S COMMITMENT, IN THE CONTEXT OF THE HELSINKI FINAL ACT AND THE JACKSON-VANIK AMENDMENT, TO REUNITE DIVIDED FAMILIES.

-- PURSUE AGREEMENTS ON BETTER TREATMENT OF DUAL NATIONALS.

-- IN CONSULTATION WITH ISRAELI EMBASSY, MONITOR ROMANIAN-JEWISH EMIGRATION TO ISRAEL; ENCOURAGE A MORE CONCRETE APPROACH IN ISRAELI-ROMANIAN TALKS ON THIS SUBJECT THAT WOULD PROVIDE A BENCHMARK FOR EVALUATION OF ROMANIAN PERFORMANCE.

-- MONITOR ROMANIAN GOVERNMENT POLICIES AND ATTITUDES TOWARD HUMAN RIGHTS AND PLURALISM.

-- INCREASE AND BROADEN CONTACTS AND COMMUNICATIONS IN BOTH DIRECTIONS BETWEEN INSTITUTIONS AND INDIVIDUALS IN THE UNITED STATES AND ROMANIA AS WELL AS BETWEEN THE
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EMBASSY AND THE ROMANIAN CULTURAL COMMUNITY.

-- GIVE THE ROMANIAN PEOPLE THE BEST POSSIBLE UNDERSTANDING OF OUR POLICIES AND INTENTIONS, AND SUFFICIENT INFORMATION ABOUT AMERICAN SOCIETY TO COMPREHEND WHY WE HAVE CHOSEN CERTAIN POLICIES OVER OTHERS.

-- ASSIST INDIVIDUAL AMERICANS AND INSTITUTIONS IN LEARNING ABOUT ROMANIA AND ITS CULTURE.

-- SEEK WAYS TO OBTAIN MORE SATISFACTORY ROMANIAN PERFORMANCE IN CULTURAL AND SCIENTIFIC EXCHANGES; ENCOURAGE AMERICANS AND ROMANIANS TO MAINTAIN LINKS ESTABLISHED THROUGH SUCH EXCHANGES.

C. INCREASED EXCHANGES IN TRADE AND TECHNOLOGY

-- PROMOTE THE EXPANSION OF TWO-WAY TRADE. REPORT TRADE OPPORTUNITIES AND FACILITATE US ACCESS TO ROMANIAN END-USERS.

-- SEEK ROMANIAN COMPLIANCE WITH TERMS OF TRADE AGREEMENT TO ENSURE ITS RENEWAL AND CONTINUATION OF GSP.

-- USE ANNUAL US-ROMANIAN JOINT COUNCIL AND JOINT COMMISSION MEETINGS TO PROMOTE WIDER AND DEEPER ECONOMIC COOPERATION AND TO SEEK SOLUTIONS FOR EXISTING ECONOMIC AND COMMERCIAL PROBLEMS, SUCH AS THOSE CREATED BY THE UNAVAILABILITY OF ADEQUATE ROMANIAN ECONOMIC DATA.

-- ENCOURAGE PROGRESS IN ROMANIAN IMPLEMENTATION OF THE ECONOMIC AND COMMERCIAL PROVISIONS OF BASKET II OF THE HELSINKI FINAL ACT.

-- CHANNEL ROMANIAN INTEREST IN ACQUIRING US TECHNOLOGY INTO AREAS WHERE IT CAN BE MORE EFFICIENTLY USED IN ROMANIA, AND/OR WHERE US EXPORT CONTROL PROBLEMS DO NOT ARISE.

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NIA, AND/OR WHERE US EXPORT CONTROL PROBLEMS DO NOT ARISE.

-- SEEK TO FACILITATE US-ROMANIAN NUCLEAR COOPERATION, WITHIN OUR NON-PROLIFERATION GUIDELINES.

D. COOPERATION ON MULTILATERAL ISSUES

-- IN CSCE, CONSULT AND EXPLORE WAYS OF USING OUR GOOD WORKING RELATIONS WITH ROMANIA TO PROMOTE SOLUTIONS OF GENERAL INTEREST.

-- ON MIDDLE EAST, URGE ROMANIA TO PROMOTE MODERATE POLICIES ON THE PART OF THE PLO AND ARAB STATES.

-- SEEK ROMANIAN COOPERATION IN THE UNITED NATIONS, THE

GROUP OF 77, AND NON-ALIGNED FORA IN AREAS OF SIGNIFICANCE TO US INTERESTS.

-- KEEP UNDER REVIEW, IN CONSULTATION WITH DEPARTMENT, THE POTENTIAL FOR MAKING EFFICIENT USE OF ROMANIAN WILLINGNESS TO ACT AS GO-BETWEEN IN RELATIONS WITH COUNTRIES SUCH AS NORTH KOREA, VIETNAM, CAMBODIA, AND ALBANIA, AND SUCH ORGANIZATIONS AS THE PLO.

-- EXPLAIN US POLICY BEARING ON NORTH-SOUTH ISSUES. CONSISTENT WITH OUR INTEREST IN PROMOTING ROMANIAN INVOLVEMENT IN CONSTRUCTIVE APPROACHES TO NORTH-SOUTH ISSUES, REPORT TO DEPARTMENT PERTINENT DEVELOPMENTS, EMBASSY ASSESSMENTS, ETC., AS CONTRIBUTIONS TO DEVELOPMENT IN WASHINGTON OF MORE SPECIFIC INSTRUCTIONS FOR BILATERAL APPROACHES AND PREPARATIONS FOR MULTILATERAL NEGOTIATIONS.

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E. FUTURE STEPS

-- FOLLOW-UP ON ISSUES RAISED DURING PRESIDENT CEAUSESCU'S VISIT TO THE US IN APRIL 1978.

-- ANALYZE POSSIBILITIES FOR NEW INITIATIVES INVOLVING A BALANCE OF ADVANTAGES, IN MULTILATERAL AND BILATERAL FIELDS, FOR OUR TWO COUNTRIES.

-- ANALYZE THE EFFECT THAT MULTI-YEAR (RATHER THAN ANNUAL) EXTENSION OF ROMANIA'S MOST-FAVORED-NATION TARIFF STATUS IN THE CONTEXT OF THE JACKSON-VANIK AMENDMENT WOULD HAVE ON ROMANIAN WILLINGNESS TO PROMOTE FREER EMIGRATION AND FAMILY REUNIFICATION. REPORT INSTANCES IN WHICH THE ANNUAL REVIEW HAS MEANT LOSS OF BUSINESS TO US FIRMS.

-- CARRY OUT A STUDY OF POSSIBILITIES FOR GREATER USE OF CCC AND EXIM CREDITS TO FURTHER US EXPORTS TO ROMANIA AND MAKE RECOMMENDATIONS. VANCE

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